

Message Text

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AMEMBASSY COPENHAGEN

S E C R E T SECTION 1 OF 2 USNATO 5144

E.O. 11652: GDS

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SUBJECT: DANISH FORCES FOR NATO

REF: A. USNATO 4362

B. DPC/D(74)5, DENMARK (NOTAL)

C. STATE 159115

BEGIN SUMMARY: THIS MESSAGE ASSESSES DANISH 316""":59 DPQ(74) AND
PROPOSES

QUESTIONS FOR MISSION USE DURING FORTHCOMING MULTILATERAL REVIEW OF
DANISH FORCE PLANS (DATE NOT FIRM). DANES CONTINUE IMPLEMENTATION OF
1973 DEFENSE ACT, INCREASE ACTIVE DUTY ARMY PERSONNEL FROM 20,020
(13,231 REGULARS/6,789 CONSCRIPTS) IN 1973 TO ESTIMATED 21,933
(13,830 REGULARS/8,103

CONSCRIPTS) BY END-1979, AND INCREASE PORTION OF DEFENSE BUDGET
FOR MAJOR EQUIPMENT PROCUREMENT FROM 13.8 PERCENT IN FY 73/74 TO 17.6

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PERCENT IN FY 74/75. DANISH FORCES FOR 1974 INCLUDE NINE PATROL CUT-
TTTJPNUIUFERRED FROM NATIONAL COMMAND TO EARMARKED STATUS, BUT
SHOW SHORTFALLS AGAINST DPQ(73) COMMITMENTS OF FIVE COMBAT AIRCRAFT,
ONE MARITIME ESCORT, FOUR MINESWEEPERS AND TWO REGIONAL DEFENSE

BATTALION GROUPS. DANISH PLANS FOR 1975-1979 NATO FORCE GOALS PROVIDE FULL IMPLEMENTATION OF APPROXIMATELY 9 OF 37 FORCE PROPOSALS EMPHASIZED BY THE US DURING SPRING 1974 DRC REVIEW PROGRAM. MISSION PROPOSES TO INSIST ON IMPROVED WAR RESERVE STOCK LEVELS AND PROCUREMENT OF MODERN AIR MUNITIONS DURING MULTILATERALS. END SUMMARY.

1. FORCES

A. ACQUALLVA REPLY TO DPQ(74) INDICATES ARMY MEETS 1974 COMMITMENTS EXCEPT FOR SHORTFALLS OF TWO CATEGORY C-2 BATTALION GROUPS EARMARKED FOR REGIONAL DEFENSE AND DECREASES IN AVAILABILITY STATUS OF TWO HONEST JOHN BATTALIONS FROM CATEGORIES C-1 AND C-2 TO CATEGORY C-3. FOR 1975, DANES COMMIT FOLLOWING MAJOR COMBAT UNITS (ALL IN EARMARKED STATUS): FIVE CATEGORY B-1 MECHANIZED BRIGADES, THREE BORNHOLM FORCE INFANTRY BATTALION GROUPS (CATEGORIES B-1, C-2 AND C-3), 21 CATEGORY C-2 REGIONAL DEFENSE BATTALION GROUPS, ONE CATEGORY C-1 8-INCH JEWNGAPR BATTERY, ONE CATEGORY C-2 8-INCH HOWITZER BATTALION, AND TWO CATEGORY C-3 HONEST JOHN BATTALIONS. THESE COMMITMENTS, IF ACCOMPLISHED, SATISFY RELEVANT 1975 NATO FORCE GOALS EXCEPT FOR REPLACEMENT OF TWO HONEST JOHN BATTERIES (DANES PLAN TO ELIMINATE HONEST JOHN BATTALIONS DURING 1975) BY CATEGORY A-1 MULTIPLE ROCKET LAUNCHER BATTERIES (SERIAL 1L14). DENMARK EXTENDS ALL REMAINING FORCE PLANS FROM 1975 THROUGH 1979 WITHOUT CHANGE. THESE PLANS MEET RELEVANT END-1979 NATO FORCE GOALS EXCEPT FOR HONEST JOHN REPLACEMENT SHORTFALL. TUWAOS(1) EQUIPMENT AND LOGISTICS. DURING SPRING 1974 DRC REVIEW, US PLACED SPECIAL EMPHASES ON ELEVEN OF TWENTY-NINE FORCE PROPOSALS RELATING TO DANISH GROUND FORCES. MEMORANDUM INDICATES: (A) DANES PLAN TO COMPLY SUBSTANTIALLY WITH FORCE GOALS 1L01 AND 1L26; (B) DANES HAVE NO REPEAT NO SUBSTANTIAL PLANS FOR COMPLYING WITH 1L15 AND 1L23 BEFORE 1980; (C) DANES PLAN TO COMPLY PARTIALLY WITH 1L03, 1L06, 1L08, 1L10, 1L13, 1L16, AND 1L25, BUT LEAVE TIMING AND SCOPE OF IMPLEMENTATION AMBIGUOUS. WITH REGARD TO AHNTJPJ MEMORANDUM SAYS DANES WILL RAISE WAR RESERVE AMMUNITION STOCKS TO APPROXIMATELY 30 COMBAT DAYS DURING 1974/75 TO 1978/79 AND 1979/80 TO 1983/84 PROCUREMENT PERIODS. AMMO SECRET

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TABLES, HOWEVER, INDICATE DANES WILL NOT MAKE MOST CRITICAL IMPROVEMENTS BEFORE END-1959. FOR EXAMPLE, DANES PROJECT VIRTUALLY NO IMPROVEMENTS IN ARTILLERY AND SEVERAL ANTI-ARMOR MUNITIONS STOCK LEVELS.

(2) PERSONNEL. WHILE DANES INCREASED TOTAL ACTIVE DUTY MILITARY PERSONNEL FROM 20,020 IN 1973 TO AN ESTIMATED 21,933 BY END-1974, THEY BTHNFPDY THOSE COMMITTED TO NATO FROM 13,775 TO 8,500. REGULAR/CONSCRIPT RATIO DECREASED FROM 13,231,678 IN 1973 TO AN ESTIMATED 13,830/8,103 IN 1974. DANES INCREASED ARMY RESERVIST PERSONNEL FROM 77,925 IN 1973 TO 81,000 IN 1974 WHILE DECREASING RESERVISTS COMMITTED TO NATO FROM 52,872 TO 49,600. DANES PLAN FOR REGULAR/CONSCRIPT RATIO OF 12,475,897 DURING

1975 WHICH THEY STABILIZE, ALONG WITH TOTAL FORCE LEVELS, THROUGH 1979. DANES GAVE REFRESHER TRAINING TO AN ESTIMATED 4,050 RESERVISTS DURING 1974; THEY PLAN TO INCREASE THIUQUPAQCUAL RATE OF 5,042 FOR 1975-1979 PERIOD. THIS MEANS DANES PLAN ANNUAL TRAINING FOR A MAXIMUM OF ONLY 10 PERCENT OF NATO ASSIGNED/ EARMARKED RESERVISTS.

B. NAVY MEETS COMMITMENTS FOR 1974 EXCEPT FOR SHORTFALLS OF ONE COASTAL ESCORT AND FOUR INSHORE MINESWEEPERS. FOR 1975, DANES COMMIT SIX COASTAL SUBS (2 A-1, 1 B-1, 1 C-2, 2 C-5), TWO DESTROYERS (1 B-1, 1 C-5), FIVE OCEAN ESCORTS (2 A-1, 1 B-1, 2 C-5), THREE COASTAL ESCORTS (2 B-1, 1 C-5), FOUR OCEAN MINELAYERS (1 B-1, 2 B-2, 1 IX5; .63 :9- 5-) .8,3)-634 (B-1), EIGHT INSHORE COASTAL MINESWEEPERS (1 B-1, 3 B-2, 3 C-2, 1 C-5), TEN FAST PATROL BOATS (7 B-1, 3 C-5), NINE SEAWARD DEFENSE CRAFT (2 A-1, 2 B-1, 1 C-1, 2 C-2, 1 C-4, 1 C-5) AND NINE NAVAL PATROL CUTTERS (8 A-1, 1 C-5). THESE COMMITMENTS, IF ACCOMPLISHED, SATISFY RELEVANT 1975 NATO FORCE GOALS QUANTITATIVELY EXCEPT FOR SHORTFALLS OF TWO FAST PATROL BOATS AND FOUR MINESWEEPERS. DENMARK PROJECTS 14 VESSELS IN READINESS CATEGORY A-1 FOR 1975, WHICH SHOWS IMPROVEMENT OZVMPNTLURUEL PROJECTIONS. HOWEVER, FORCE GOALS FOR 1975 CALL FOR APPROXIMATELY 42 VESSELS IN READINESS CATEGORY A-1. DANISH FORCE PLANS FOR 1979 MEET NATO FORCE GOALS EXCEPT FOR SHORTFALL OF FOUR MINESWEEPERS AND CONTINUED REDINESS DISCREPANCIES.

(1) EQUIPMENT AND LOGISTICS. DURING SPRING 1974 DRC REVIEW, US PLACED SPECIAL EMPHASES ON NINE OF SIXTEEN MARITIME FORCE PROPOSALS. MEMORANDUM INDICATES: (1) DANES PLAN TO COMPLY
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SUBSTANTIALLY WITH 1M01, 1M05, 1M09A, AND 1M00; (B) DANES HAVE NO REPEAT NO SUBSTANTIAL PLANS SDDU PIZYING WITH 1M06/B, 1M14, AND 2M04 BEFORE 1980; (C) DANES PLAN TO COMPLY PARTIALLY WITH 1M04, 1M06A, AND 2M02, BUT LEAVE TIMING AND SCOPE OF IMPLEMENTATION AMBIGUOUS.

(2) PERSONNEL. DANES INCREASE TOTAL ACTIVE DUTY MILITARY PERSONNEL FROM 5,610 IN 1973 TO AN ESTIMATED 5,680 BY END-1974. DANES INCREASED REGULAR/CONSCRIPT RATIO FROM 3460/2150 IN 1973 TO AN ESTIMATED 3890/1790 IN 1974 AND MAINTAINED TOTAL RESERVISTS AT A CONSTANT 4,075 FOR 1974. FOR 1975, DANES PLAN TO INCREASE TOTAL ACTIVE DUTYHJNANCOVD(MILITARY) PERSONNEL TO 5,760, IMPROVE REGULAR/CONSCRIPT RATIO TO 4110/1650 AND INCREASE RESERVISTS TO 4,500. DANES RETAIN THESE LEVELS THROUGH END-1979. SIGNIFICANTLY, DANES GAVE REFRESHER TRAINING TO ONLY 30 RESERVISTS DURING 1974 AND SHOW NO PLANS FOR IMPROVEMENT THROUGH END-1979.

C. AIR FORCE. AIR FORCE MEETS COMMITMENTS UNDERTAKEN FOR 1974 EXCEPT TOTAL UE SHORTFALL OF FOUR F-35 AIRCRAFT AND ONE F-100 AIRCRAFT IN ATTACK SQUADRONS. FOR 1975, DANES COMMIT THREE ATTACK SQUADRONS (40 F-100 D/F AND 19 F/6/3Y BZRCRAFT), ONE STRIKE-RECCE SQUADRON (16 RF/TF-35 AIRCRAFT), TWO INTERCEPTOR SQUADRONS (40

F/TF-104G AIRCRAFT), FOUR SAM HIGH (NIKE HERC) SQUADRONS AND FOUR SAM LOW (HAWK) SQUADRONS, ALL IN A-1 READINESS AND EARMARKED CATEGORIES. BY ACCOMPLISHING THESE COMMITMENTS, DANES SATISFY 1975 NATO FORCE FOALS EXCEPT FOR UE SHORTFALLS OF ONE F-35 ATTACK AND TWO RF/TF-35 RECCE AIRCRAFT. DANES PLAN TO PURCHASE ONE ADDITIONAL F/TF-35 ATTACK AIRCRAFT DURING 1976, BUT HAVE NO PLANS FOR CORRECTING RECCE SHORTFALLS. DANISH FJUFREFJQAS FOR END-1979 CALL FOR COMMITMENT TO NATO IN EARMARKED STATUS OF TWO F-100 D/F AND ONE T/TF-35 ATTACK SQUADRONS (UE OF 20 AIRCRAFT EACH), ONE RF/TF35 RECCE SQUADRON (UE OF 16 AIRCRAFT), TWO F/TF-104G INTERCEPTOR SQUADRONS (UE OF 20 EACH), FOUR SAM HIGH (NIKE HERC) AND FOUR SAM LOW (HAWK) SQUADRONS. THESE PLANS SATISFY END-1979 FORCE GOALS EXCEPT FOR 2 AIRCRAFT UE SHORTFALL IN RECCE SQUADRON.

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S E C R E T SECTION 2 OF 2 USNATO 5144

(1) EQUIPMENT AND LOGISTICS. DURING SPRING 1974 DTC REVIEW PROGRAM, CJTNRJELBED SPECIAL EMPHASES ON SEVENTEEN OF TWENTY FORCE PROPOSALS RELATING TO DANISH AIR FORCE. MEMORANDUM INDICATES: (A) DANES PLAN TO COMPLY SUBSTANTIALITY WITH FORCE GOALS 1A02, 1A08, AND 1A14; (B) DANES HAVE NO REPEAT NO SUBSTANTIAL PLANS FOR COMPLYING WITH 1A01, 1A03, 1A13, 1A18, AND 1A20 BEFORE 1980; (C) DANES PLAN TO COMPLY PARTIALLY WITH 1A04, 1A05, 1A07, 1A09, 1A11, 1A15, 1AQYN 1A17, AND 1A19 BUT LEAVE TIMING AND SCOPE OF IMPLEMENTATION AMBIGUOUS. WITH REGARD TO 1A11, MEMORANDUM SAYS DANES WILL IIOYFPTMUNITIONS STOCK LEVELS TO THIRTY COMBAT DAYS WHEN FINANCIALLY FEASIBLE. HOWEVER, AMMO TABLES SHOW SUBSTANTIAL PLANNED IMPROVEMENTS ONLY IN 500

AND 1000 POUND BOMBS WHICH INCREASE FROM STOCK LEVELS OF FOUR COMBAT DAYS IN 1974 TO 21 COMBAT DAYS BY END-1979; PRESENT SHORTAGES IN 20 MM AMMUNITION, NAPALM, AND 2.75 INCH ROCKETS CONTINUE THROUGH END-1979.

(2) PERSONNEL. DANES DECREASED TOTAL ACTIVE DUTY MILITARY PERSONNEL FROM 7,402 IN 1973 (2,315 COMMITTED TO NATO) TO 7,063 IN SECRET

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1974 (2,255 COMMITTED TO NATO) AND INCREASE BEAUFYAR/CONSCRIPT RATIO FROM 5507/1895 IN 1973 TO 5618/1445 IN 1974. DANES PLAN TO MAINTAIN THESE APPROXIMATE LEVELS THROUGH 1979. DANES RETAINED 23,000 RESERVISTS FOR 1974 AS IN 1973. DANES PLAN TO REDUCE THIS NUMBER GRADUALLY TO 17,500 BY END-1979. SIGNIFICANTLY, DANES PLAN TO MOBILIZE ONLY 7,500 RESERVISTS, (APPROXIMATELY 1800 OF WHICH ARE NATO COMMITTED) DURING FIRST 15 DAYS OF HOSTILITIES. DURING 1974, 105 RESERVISTS TOOK REFRESHER TRAINING; DANES WILL INCREASE ANNUAL RATE TO 125 BY END-1979. DANISH ATTACK AND RECCE GWTFFGNO4-&3\$ 180 HOURS AND INTERCEPTOR PILOTS AVERAGED 200 HOURS FLYING TIME DURING 1974; DANES PLAN TO INCREASE THIS TO 225 HOURS ANNUALLY FOR ALL NATO-COMMITTED AIRCREWS DURING 1975 THROUGH 1979 PERIOD. AIRCREW/AIRCRAFT RATIO FOR NATO-COMMITTED SQUADRONS APPROXIMATED 1.35; DANES PLAN TO MAINTAIN THIS RATIO THROUGH END-1979. DURING 1974, COMBAT READINESS RATES FOR ATTACK AND RECCE SQUADRONS WAS 70-80 PERCENT AND 70-90 PERCENT FOR INTERCEPTOR SQUADRONS.

2. DEFENSE EXPENDITURES.

A. REPLY TO DPQ(74) PROJECTS FOLLOWING DEFENSE EKQ
E CURES
IN MILLIONS OF DANISH KR:

FY 1973/74 3727

FY 1974/75 3692

FY 1975/76 4534

FY 1976/77 4620

(FY COVERS PERIOD APRIL TO MARCH)

MISSION CANNOT ASSESS REAL TERM SPENDING PATTERNS SINCE DANES USED THREE SEPARATE BASE PRICE PERIODS IN SUBMITTING DEFENSE SPENDING PROJECTIONS. DANES PLAN TO AUGMENT PROJECTED EXPENDITURES TO COVER INFLATIONARY PRICE AND WAGE INCREASES. IS ESTIMATES DANISH DEFENSE SPENDING/GNP (FACTOR COST) RATIO FOR 1974 AT APPROXIMATELY 2.5-2.7 PERCENT. ONLY CANADA AND LUXEMBOURG HAVE LOWER PERCENT 1.2

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SIGNIFICANTLY, DENMARK'S GNP PER CAPITA FOR 1973 WAS SECOND HIGHEST IN NATO EUROPE; DENMARK'S DEFENSE SPENDING PER CAPITA FOR 1973 WAS SIXTH HIGHEST.

B. MEMORANDUM AGAIN EMPHASIZES INCREASED SPENDING FOR EQUIPMENT MODERNIZATION AND IMPROVED EQUIPMENT/PERSONNEL DEFENSE SPENDING RATIO

DANES INCREASE SPENDING FOR MAJOR EQUIPMENT FROM 514 MILLION DANISH KR. IN 1973 TO 648 IN 1974 TO 765 IN 1975, STABILIZING AT 776 IN 1976. DURING 1974 TO 1976 TIME PERIOD, DANES DEVOTE APPROXIMATELY 17 PERCENT OF TOTAL DEFENSE TO MAJOR EQUIPMENT AND APPROXIMATELY 50 PERCENT TO PERSONNEL COSTS.

3. PROPOSED USNATO POSITION FOR MULTILATERAL EXAMINATION. DURING NATO'S MULTILATERAL EXAMINATION OF DANISH 1975 TO 1979 FORCE PLANS, USNATO PROPOSED TO:

A. NOTE IMPORTANCE US ATTACHES TO WAR RESERVE STOCKS AND CITE MAJOR DEFICIENCIES IN DANISH GROUND AND AIR MUNITION RESERVES. US PROPOSES TO INSIST THAT DANES INCREASE OPERATIONAL STOCK LEVELS FOR ANTI-ARMOR MUNITIONS (105 MM, 100 MM COBRA OR ITS REPLACEMENT, 106 MM RECOILLESS RIFLE OR ITS RETFFYI") AND FIELD ARTILLERY MUNITIONS (155 MM AND 8 INCH).

B. NOTE THAT DANES HAVE NO SUBSTANTIAL PLANS FOR ACQUIRING IMPROVED AIR MUNITIONS UNTIL AFTER PROCUREMENT OF REPLACEMENT FIGHTER AIRCRAFT IN 1980'S. MISSION PROPOSES TO INSIST THAT DANES ACQUIRE/ STOCKPILE WEAPONS WHICH HAVE BETTER EFFECTIVENESS AGAINST AIRCRAFT SHELTERS, RUNWAYS, PERSONNEL, ENEMY ARMOR, AND POINT INTERDICTION TARGETS.

C. NOTE THAT DANES HAVE NO PLANS FOR MODERN MOBILE AIR DEFENSE SYSTEMS TO PROTECT GROUND FORCES IN THE FIELD EXCEPT FOR REDEYE AND RECONFUEVA CONSIDER CORRECTIVE ACTION.

D. REQUEST CLARIFICATION ON DANISH PLANS FOR EW IMPROVEMENTS, ESPECIALLY FOR LAND AND AIR FORCES, AND PRESS FOR IMPROVEMENTS, IF APPROPRIATE.

E. NOTE FACT THAT DANES HAVE REPORTED PLANNED DEFENSE EXPENDITURES USING DIFFERENT SETS OF BASE PRICE LEVELS WHICH CONSTRAINS SECRET

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ASSESSMENT OF FUTURE SPENDING PLANS IN REAL TERMS. EMPHASIZE US DESIRE THAT DANES INCREASE DEFENSE SPENDING ANNUALLY BY AT LEAST 3 PERCENT IN REAL TERMS AND ASK IF THEY INTEND TO DO SO..

F. NOTE LOW NUMBERS OF RESERVISTS RECEIVING TPCBTFFRESHEN TRAINING AND ASK IF, IN LIGHT OF HEAVY RELIANCE ON MOBILIZATION FORCES, DANES CAN INCREASE SUCH TRAINING.

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